

Athletic Pubalgia Surgery

MEDICAL POLICY NUMBER: 163

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INSTRUCTIONS FOR USE: Company Medical Policies serve as guidance for the administration of plan benefits. Medical policies do not constitute medical advice nor a guarantee of coverage. Company Medical Policies are reviewed annually and are based upon published, peer-reviewed scientific evidence and evidence-based clinical practice guidelines that are available as of the last policy update. The Company reserves the right to determine the application of medical policies and make revisions to medical policies at any time. The scope and availability of all plan benefits are determined in accordance with the applicable coverage agreement. Any conflict or variance between the terms of the coverage agreement and Company Medical Policy will be resolved in favor of the coverage agreement. Coverage decisions are made on the basis of individualized determinations of medical necessity and the experimental or investigational character of the treatment in the individual case. In cases where medical necessity is not established by policy for specific treatment modalities, evidence not previously considered regarding the efficacy of the modality that is presented shall be given consideration to determine if the policy represents current standards of care.

SCOPE: Providence Health Plan, Providence Health Assurance and Providence Plan Partners as applicable (referred to individually as “Company” and collectively as “Companies”).

PLAN PRODUCT AND BENEFIT APPLICATION

Commercial

Medicaid/OHP*

Medicare**

*Medicaid/OHP Members

Oregon: Services requested for Oregon Health Plan (OHP) members follow the OHP Prioritized List and Oregon Administrative Rules (OARs) as the primary resource for coverage determinations. Medical policy criteria below may be applied when there are no criteria available in the OARs and the OHP Prioritized List.

PHP follows Guideline Notes 172 and 173 of the OHP Prioritized List of Health Services for guidance on New and Emerging Technology. In the absence of OHP guidance, PHP will follow this policy.

**Medicare Members

This Company policy may be applied to Medicare Plan members only been directed by a separate *Medicare* policy. Note that investigational services are considered “**not medically necessary**” for Medicare members.

COVERAGE CRITERIA

- I. Surgical treatment (open or laparoscopic) of athletic pubalgia (sports hernia) is considered **not medically necessary**.

Link to [Evidence Summary](#)

POLICY CROSS REFERENCES

None

The full Company portfolio of current Medical Policies is available online and can be [accessed here](#).

POLICY GUIDELINES

Athletic Pubalgia

According to Hayes, athletic groin pain (i.e., athletic pubalgia) occurs in 3% to 23% of athletes, most commonly men.¹ The greatest risk factor for athletic pubalgia is sports that involve rapid acceleration and deceleration with changes in direction while running and kicking, such as soccer, hockey, rugby, and

football. The risk of athletic pubalgia is also increased with a higher level of play, reduced hip adductor strength, and previous groin injury. Per Hayes, “(t)he first line of treatment consists of conservative treatments such as rest, physical therapy and rehabilitation, anti-inflammatory medications, and corticosteroid injections. Persistent symptoms may warrant surgical or laparoscopic intervention.”¹

Surgical Treatments

Laparoscopic or open surgical procedures may be used to treat athletic pubalgia when conservative therapies have failed.¹ The goal of surgical treatment would be to release tension and provide support to the musculature. Per Hayes, “(t)he most common laparoscopic techniques for treatment of athletic groin pain include video-assisted transabdominal preperitoneal (TAPP) repair and totally extraperitoneal (TEP) repair.” A variety of open surgical procedures have been used to treat athletic pubalgia, including modifications of several hernia repair techniques.

CLINICAL EVIDENCE AND LITERATURE REVIEW

EVIDENCE REVIEW

A review of the ECRI, Hayes, Cochrane, and PubMed databases was conducted regarding the use of surgical treatment of athletic pubalgia. Below is a summary of the available evidence identified through January 2025.

Systematic Reviews

- In 2021, Bisciotti et al. conducted a systematic review of the evidence looking at conservative treatment for chronic adductor related groin pain syndrome.² Twelve studies, consisting of RCTs and case studies, were included. The therapies evaluated included: compression, manual and physical therapy, prolotherapy, corticoid steroid injections, platelet rich plasma therapy, intra-tissue percutaneous electrolysis, and pulse-dose radiofrequency.

The authors concluded that the interventions showing the greater level of strength of evidence are compression, manual and physical therapy, and prolotherapy. The other types of interventions showed a conflicting level of strength of evidence. The authors ultimately concluded that the first choice in therapeutic treatment for chronic adductor related groin pain syndrome is conservative therapy, and surgical treatment should only be considered if conservative treatment fails.

- In 2016 (updated May 2019), Hayes conducted an evidence review to evaluate laparoscopic and open surgical repairs for treatment of athletic groin pain.¹ A total of 7 studies were identified as eligible for inclusion; including 2 randomized controlled trials (RCTs), 2 prospective cohort studies, and 3 retrospective cohort studies. These studies included patients who participate in sports associated with groin injuries and who have chronic groin pain (≥ 3 months) not explained by other causes and not responsive to conservative treatment. Sample sizes ranged from 28 to 155 patients and follow-up time varied (RCTs: 6 to 12 months; observational studies: 1 year to average 13 years (range 1-22); 1 study did not report length of follow-up). The surgical interventions included in the review included laparoscopic surgery (totally extraperitoneal [TEP] and transabdominal preperitoneal [TAPP]) and open surgery with sutures or mesh placement

and/or muscle or nerve release. The outcomes of interest included return to activity, pain score, patient satisfaction, and adverse events.

The studies suggested that, “both laparoscopic and open surgical procedures have a high success rate defined by percentage returning to full activity (64.3% to 97% of patients).”¹ A total of 3 studies reported time to return to activity, and 2 of these reported statistically significantly different results between surgical therapy and placebo. One study reported a median of 3 weeks for return to activity after laparoscopic surgery compared with 5 weeks after open surgery ($P<0.05$). The second study reported a median of 5.6 weeks after minimal repair compared with 25.8 weeks after open surgery ($P=0.002$). The third study reported no differences between groups for time to return to activity. A total of 2 studies compared surgical interventions with conservative treatment and found statistically significant differences in favor of surgical interventions for pain reduction. In regards to patient satisfaction, 1 out of 3 studies identified a statistically significant difference between surgical and conservative therapy patients. Adverse event rates were low and no statistically significant differences were reported between groups for any study.

The quality of evidence was determined to be low due to significant methodological limitations of studies, which included a lack of randomization, lack of blinding, potential selection bias, mixed patient populations and treatment groups, not reporting statistical testing, and retrospective data collection. Ultimately, Hayes gave a C rating (defined as potential but unproven benefit) for laparoscopic or open surgical interventions to treat athletic groin pain when symptoms are recalcitrant to conservative treatments and other diagnoses have been ruled out. The Hayes review concluded, “(t)here is insufficient evidence to determine whether a particular laparoscopic or open surgical technique is superior to another. More rigorous studies are needed to establish the relative benefits and harms of different laparoscopic and open surgical procedures for this patient population.”¹

- In 2017, ECRI conducted a systematic review of studies evaluating techniques for diagnosing and treating athletic pubalgia.³ The review included 18 studies examining surgical and minimally invasive treatments of athletic pubalgia (2 systematic reviews ($n>1,000$), 3 nonrandomized studies ($n=230$), and 13 case series ($n=2,211$)). Follow-up times varied from 1 month to 7 years. The primary outcomes evaluated were return-to-sports rates, reduced pain, improved quality of life (QOL) and few post-surgery complications. ECRI rated the overall quality of evidence as “low” due to the lack of randomized studies comparing surgical and conservative treatments in independent patient groups. Despite these limitations, ECRI concluded that “limited evidence supports the short- and long-term safety and effectiveness of various open and minimally invasive surgical treatments.”³
- In 2019, Jorgensen and colleagues published a systematic review to assess whether surgical or conservative treatment are most effective in reducing longstanding groin pain.⁴ The review included 72 studies, 27 of which were retrospective cohort studies, 42 of which were prospective cohort studies, one RCT, and 2 case series. Five studies had comparator groups. In order to determine the added benefit of surgery beyond conservative care, comparison is essential, and therefore we have only included a summary of the 5 studies with comparator groups and have omitted results of this review based on non-comparator trials.

Among the 5 comparator studies, four were cohort studies and one was an RCT. Surgery was compared to nonsurgical treatments in 3 studies, inguinal hernia repair combined with tenotomy in 2 studies, and tenotomy in one study. When comparing surgery with conservative treatment, studies found that patients returned to habitual activity faster after surgery and experienced greater pain relief (assessed through VAS). Inguinal hernia repair combined with tenotomy was found to have higher rates of returning to habitual activity (92%) than tenotomy alone (88%). Combined surgery improved an average of 1.4 weeks faster than tenotomy alone (10.3 weeks vs 11.7 weeks). No meta-analysis was conducted because no two study interventions were comparable. Limitations of this review included high heterogeneity among studies, few studies with comparator groups, and a lack of randomization. The authors concluded that “surgery seems to be more efficient than conservative treatment in returning patients with longstanding groin pain to habitual activity, increasing patient satisfaction, and reducing pain.”⁴

Non-randomized studies

- A 2018 prospective study reported a median pain score of 0 ($p < 0.001$) among patients who underwent surgery for athletic pubalgia.⁵ The study nonetheless suffered from a small sample size ($n=32$) and inadequate follow-up (3 months).
- In 2020, Gill and colleagues published a case series on the return to sport and performance in the National Collegiate Athletic Association (NCAA) Division I football players and National Football League (NFL) players following adductor longus release with or without sports hernia repair.⁶ Thirty-two athletes that underwent an adductor longus tenotomy were included in the study. Of the 32 patients, 31 (97%) were able to return to their previous sport, and 30 (94%) were able to return at their previous level of play. Athletes returned to play at a mean of 12 weeks after surgery. This case series showed improvement among athletes with sports hernia who had surgical treatment. Limitations include small sample size, lack of comparator group, retrospective design, and potential for selection bias.
- In 2020, Gerhardt and colleague published a case series on surgical management of inguinal-related groin pain.⁷ Fifty-one patients were treated surgically for inguinal-related groin pain from 2009 to 2015. Among the 51 patients, 49 (96.1%) returned to their sport at the same level of play at an average of 5.9 weeks. Two athletes required revision surgery. Limitations include small sample size, lack of comparator group, retrospective design, and potential for selection bias.

CLINICAL PRACTICE GUIDELINES

American Academy of Orthopedic Surgeons (AAOS)

In 2022, the AAOS reviewed the webpage on sports hernia (athletic pubalgia) located on its educational website.⁸ The webpage states that “in many cases, 4 to 6 weeks of physical therapy will resolve any pain and allow an athlete to return to sports. If, however, the pain comes back when you resume sports activities, you may need to consider surgery to repair the torn tissues.”⁸ The webpage does not cite any evidence to support this claim.

EVIDENCE SUMMARY

There is insufficient evidence to support the use of surgery (open or laparoscopic) for the treatment of athletic pubalgia/sports hernia. Further studies of good methodological quality are required to establish the safety, efficacy, and medical necessity of athletic pubalgia surgery. No evidence-based clinical practice guidelines were identified which evaluated surgical treatments of athletic pubalgia/sports hernia.

HEALTH EQUITY CONSIDERATIONS

The Centers for Disease Control and Prevention (CDC) defines health equity as the state in which everyone has a fair and just opportunity to attain their highest level of health. Achieving health equity requires addressing health disparities and social determinants of health. A health disparity is the occurrence of diseases at greater levels among certain population groups more than among others. Health disparities are linked to social determinants of health which are non-medical factors that influence health outcomes such as the conditions in which people are born, grow, work, live, age, and the wider set of forces and systems shaping the conditions of daily life. Social determinants of health include unequal access to health care, lack of education, poverty, stigma, and racism.

The U.S. Department of Health and Human Services Office of Minority Health calls out unique areas where health disparities are noted based on race and ethnicity. Providence Health Plan (PHP) regularly reviews these areas of opportunity to see if any changes can be made to our medical or pharmacy policies to support our members obtaining their highest level of health. Upon review, PHP creates a Coverage Recommendation (CORE) form detailing which groups are impacted by the disparity, the research surrounding the disparity, and recommendations from professional organizations. PHP Health Equity COREs are updated regularly and can be found online [here](#).

BILLING GUIDELINES AND CODING

There is no specific code for surgery for the treatment of athletic pubalgia/sports hernia. Therefore, surgery (either open or laparoscopic) should be billed with either unlisted code 49659 or 49999.

CODES*		
CPT	49659	Unlisted laparoscopy procedure, hernioplasty, herniorrhaphy, herniotomy
	49999	Unlisted procedure, abdomen, peritoneum and omentum
HCPCS	None	

*Coding Notes:

- The above code list is provided as a courtesy and may not be all-inclusive. Inclusion or omission of a code from this policy neither implies nor guarantees reimbursement or coverage. Some codes may not require routine review for medical necessity, but they are subject to provider contracts, as well as member benefits, eligibility and potential utilization audit.
- All unlisted codes are reviewed for medical necessity, correct coding, and pricing at the claim level. If an unlisted code is submitted for non-covered services addressed in this policy then it will be **denied as not covered**. If an unlisted

code is submitted for potentially covered services addressed in this policy, to avoid post-service denial, **prior authorization is recommended.**

- See the non-covered and prior authorization lists on the Company [Medical Policy, Reimbursement Policy, Pharmacy Policy and Provider Information website](#) for additional information.
- HCPCS/CPT code(s) may be subject to National Correct Coding Initiative (NCCI) procedure-to-procedure (PTP) bundling edits and daily maximum edits known as “medically unlikely edits” (MUEs) published by the Centers for Medicare and Medicaid Services (CMS). This policy does not take precedence over NCCI edits or MUEs. Please refer to the CMS website for coding guidelines and applicable code combinations.

REFERENCES

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2. Bisciotti GN, Chamari K, Cena E, et al. The conservative treatment of longstanding adductor-related groin pain syndrome: a critical and systematic review. *Biol Sport*. 2021;38(1):45-63.
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5. Roos M, Bakker W, Goedhart E, et al. Athletes with inguinal disruption benefit from endoscopic totally extraperitoneal (TEP) repair. *Hernia*. 2018;22(3):517-524.
6. Gill TJ, Wall AJ, Gwathmey FW, et al. Surgical Release of the Adductor Longus With or Without Sports Hernia Repair Is a Useful Treatment for Recalcitrant Groin Strains in the Elite Athlete. *Orthop J Sports Med*. 2020;8(1):2325967119896104-2325967119896104.
7. Gerhardt M, Christiansen J, Sherman B, Miranda A, Hutchinson W, Chahla J. Outcomes following surgical management of inguinal-related groin pain in athletes: a case series. *Journal of Hip Preservation Surgery*. 2020;7(1):103-108.
8. American Academy of Orthopaedic Surgeons. OrthoInfo: Sports Hernia (Athletic Pubalgia). <https://orthoinfo.aaos.org/en/diseases--conditions/sports-hernia-athletic-pubalgia>. Published 2022. Accessed 1/27/2025.

POLICY REVISION HISTORY

DATE	REVISION SUMMARY
2/2023	Converted to new policy template.
4/2023	Annual update. Separating by line of business. No other changes.
4/2024	Annual update. No changes to codes or criteria.
4/2025	Annual review. No changes to codes or criteria.